COMMON COUNCIL ROADS COMMITTEE MARCH 7, 2025

The City of Noblesville Roads Council Committee met pursuant to public notice in the Council conference room at City Hall on Friday, March 7, 2025 at 8:10 a.m. Mark Boice, Pete Schwartz, and Todd Thurston were present. Megan Wiles was absent.

Also present were City Clerk Evelyn Lees, Street Commissioner Patty Johnson, City Engineer Alison Krupski, Assistant City Engineer Jim Hellmann, and Engineering Project Manager Andrew Rodewald. Deputy Mayor Matt Light participated electronically via Microsoft Teams.

New information appears in red. Ms. Krupski stated the red lettering had been helpful.

1. Federal Aid and State Aid Projects

a. Pleasant Street - Phase I

- i. The Metropolitan Planning Organization (MPO) awarded \$8.5 million in state funds for the project, which should be disbursed to the City by year end.
- ii. Punchlist work and landscaping are scheduled for completion in 2025.
- iii. Work on Walnut Street is scheduled to begin in April to complete final aesthetic finishes on the roadway.

b. Pleasant Street - Phase II:

- i. The Metropolitan Planning Organization (MPO) awarded \$494,400.00 in state funds for the project.
- ii. Utilities relocation work is underway.
 - 1. Indiana American Water Company will need intermittent lane closures on Greenfield Avenue at 16th Street until March 14.
- iii. Work on a storm sewer bypass and ground improvement is hoped to begin in March, depending on water line relocation work.
- iv. There will be a full closure of Pleasant Street from 13th Street to 16th Street during construction.
 - 1. The closure is expected to continue through the end of the year.
 - 2. Detours are available at 16th Street and Greenfield Avenue.
 - 3. The temporary signal at 16th Street and Greenfield Avenue will remain in place. Left turns are not allowed.
 - 4. Access to businesses and the Street Department will be maintained.
 - 5. 2022 traffic data show 10,400 vehicles per day.

c. Pleasant Street - Phase III:

- i. The Metropolitan Planning Organization (MPO) awarded \$5,475,700.00 in state funds for the project.
- ii. Cherry Tree Road was closed permanently.
 - 1. 2022 traffic data shows average daily traffic of 2,400 vehicles per day.
- iii. Duke Energy Relocation at State Road 32 and Hague Road
 - 1. The cutover is scheduled for March 10 or 11.

- 2. There will not be a working signal during the cutover. Flaggers will be used to keep traffic moving. Work will be limited to between 9:30 a.m. and 2:30 p.m.
- iv. Bridge work is scheduled to begin in late March or April, depending on temperatures.
- v. A full closure of State Road 32 will be needed in 2025 for roundabout construction at the intersection of State Road 32, Hague Road, and the future Pleasant Street.
 - 1. Hague Road north of SR 32 is expected to close for 30 days in June.
 - 2. The intersection at State Road 32 and Hague Road is expected to fully close for 75 days beginning in July.
 - 3. INDOT's official detour will be on SR 38, but the City is investigating options for unofficial detour routes.
 - a. 2022 Traffic data shows 18,000 vehicles per day on State Road 38 at Hague Road.
 - 4. Staff are working to begin the closure in May and adjust the detour route to 146th Street.
 - 5. 2022 traffic data show 21,000 vehicles per day.

d. Little Chicago Road Trail over Morse Lake

- i. The project area includes Elderberry Road to Carrigan Road.
- ii. The project was awarded to Pontem Contractors.
- iii. Road closures and restrictions in 2024:
 - 2022 traffic data shows 10,000 vehicles per day on Little Chicago Road.
 - 2. Little Chicago Road has reopened to traffic.
 - 3. The Trail will open to pedestrians in spring 2025.
 - 4. An E-newsletter is being distributed.

e. Olio Road between 146th Street and 156th Street

- i. Funds were awarded for State Fiscal Year 2027. Construction is expected to begin in fall 2026 and continue to the end of 2027.
- ii. The City was awarded \$7,710,202.00 in Rural State funds.
- iii. A new grant award of \$2.8 million was awarded for a roundabout at 156th Street and Olio Road, in a special safety call through INDOT.
- iv. Preliminary design is 60 percent complete. Initial meetings with utilities have been held.
 - 1. Duke Energy recently found an easement from the 1930s, so their relocation costs must be reimbursed.
- v. Letters were sent to adjacent property owners offering to meet and discuss the project. Staff have met with seven property owners to date. Staff have met with a few property owners multiple times.
- vi. Due to recent Executive Orders, the Federal Highway Administration is not signing off on National Environmental Policy Act (NEPA) documents to this level of impact, so right-of-way acquisition will be delayed.

f. Boden Road and 166th Street Roundabout

i. The award of funds was moved from State Fiscal Year 2026 to 2027 or 2028.

- ii. The City was awarded \$3.01 million in Highway Safety Improvement Program (HSIP) State funds for a 90 percent federal, 10 percent City cost share.
- iii. The Stage 2 design phase was submitted on December 1, 2022.
- iv. Duke Energy will need multiple years to move their lines, which necessitated delaying construction.
- v. Construction is planned for 2028 to allow for utility relocation.
- vi. A resolution for right-of-way acquisition was adopted by Council on February 28, 2025. Appraisals are beginning.

g. Boden Road between Beauty Berry Drive (Ruoff Music Center) and 156th Street (No Update)

- i. Funds were awarded for State Fiscal Year 2028. The award had been postponed to 2029 but recently was restored to 2028.
- ii. The City was awarded \$6,041,525.00 in rural project state funds, plus \$422,650.00 for right-of-way acquisition.
- iii. Stage 1 of the preliminary design is complete.
 - 1. Environmental review is ongoing. Additional investigations of found artifacts will continue through the winter.

h. Highway Safety Improvement Program

- i. Sign Modernization Project
 - 1. The City received a new grant award of \$441,000.00.
 - 2. The project will replace regulatory and warning signs in "pre-1995 Noblesville".
 - a. The area includes Old Town, the Wellingtons, and the Harbours, among other neighborhoods.
 - 3. Construction will most likely take place in 2027.
 - 4. A design agreement was signed on February 28, 2025.
- ii. Americans with Disabilities Act (ADA) Sidewalk Project
 - 1. The City received a new grant award of \$244,800.00.
 - 2. The project will install curb bump outs, ramps, striping, and signage on 10th Street to improve speed control and shorten crosswalks for pedestrian safety.
 - a. The project area is proximity to North Elementary on Wayne, Harrison, Monument, and Grant Streets.
 - 3. Construction will most likely take place in 2027.
 - 4. A design agreement was signed on February 28, 2025.

i. Little Chicago Road and Carrigan Road Roundabout

- i. The Metropolitan Planning Organization (MPO) awarded \$1,633,915.00 for construction in Fiscal Year 2028.
- ii. A scoping meeting with United Consulting was held on March 5.

j. 141st Street and Howe Road Roundabout

i. The Metropolitan Planning Organization (MPO) awarded \$2,002,400.00 for construction in Fiscal Year 2028.

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2. Local Projects

a. 2025 Street Rehabilitation

- i. Contract I Community Crossing Matching Grant (CCMG)
 - 1. There was a new award of \$438,500.00 on November 7, 2024 for the remainder of eligible 2024 grant funds.
 - 2. The project will include a portion of West Haven and Lochaven east of Cherry Tree Road.
 - 3. The construction contract was awarded. Work will likely begin in early April.
 - 4. Neighborhood information Teams meetings are being scheduled.
 - a. The West Haven meeting is scheduled for March 24.

ii. Contract II

- 1. INDOT awarded \$1.5 million in Community Crossing Matching Grant funds on February 26.
- 2. The project includes portions of South Harbour and West Harbour, 161st Street, 191st Street, and Cumberland Road.
- 3. Bids will be opened for the project on March 25.

iii. Contract III

- 1. This project will be funded locally.
- 2. The project includes a portion of Pind Knoll, Monterey Village, Sagamore, Wellington Heights, and 146th Street east of Boden Road.
- 3. The bid opening will be in April.

b. Boden Road Corridor

i. Segment 2 (156th Street to 166th Street) (No Update)

- 1. Preliminary 40 percent design is complete and includes the drainage masterplan and right-of-way limits.
- 2. Scoping and fees for the final design have begun.

ii. Segment 3 (166th Street to SR 38) (No Update)

- 1. Preliminary 40 percent design is complete and includes the drainage masterplan and right-of-way limits.
- 2. Final design has begun and is being coordinated with the 166th Street roundabout project.
- 3. The utilities also are coordinating with the 166th Street roundabout project.
- 4. Right-of-way acquisition will coincide with the 166th Street roundabout project.
- 5. INDOT constructed a single-lane roundabout at SR 38, so Boden Road will have to reduce to one lane to match the roundabout. The Boden Road level of service is not affected.
- 6. Construction is scheduled for 2028, concurrent with the Boden Road/166th Street roundabout construction.

c. Nickel Plate Trail (No Update)

- i. The Indiana Department of Natural Resources (DNR) awarded a Next Level Trails grant of \$3,130,000.00, to be paid as reimbursements.
- ii. Bridge over 146th Street

- 1. Preliminary design alternatives have begun for a grade-separated crossing over 146th Street.
- 2. Options are being investigated for connecting the Nickel Plate Trail to the Allisonville Road Trail at Wellington Parkway.

d. Forest Park to Federal Hill Trail and Logan Street Drainage

- i. TRAIL: The trail will connect Forest Park to Federal Hill Commons. The selected alternative will construct a tunnel under the rail line at Forest Park.
- ii. DRAINAGE: The project will provide drainage along the former trolley line near the Nickel Plate rail line. The project will improve undrained and under-drained areas around Forest Park, Park Street, Legacy Christian School, and future redevelopment opportunities.

iii. Construction:

- 1. Work will begin near Logan and Nixon Streets the week of March 17. Lane restrictions will be necessary.
- 2. The trail is scheduled for paving in mid-April.

e. Innovation Mile – 141st Street

- i. 141st Street opened on February 27.
- ii. A one week closure will be needed in the spring for the final asphalt coat and for a sanitary sewer crossing.

f. Embrace Downtown

- i. An analysis of alternatives is underway.
- ii. Additional survey work has begun.
- iii. Replacement of existing signal poles with decorative poles on Logan Street at SR 19 and 8th, 9th, and 10th Streets will be included in the Streetscape project.
- iv. Public announcements of the project were sent out.
- v. An informational meeting for businesses will be held at City Hall on March 27 at 5:30 p.m.
- vi. Planned deliverables of preliminary concepts are due in mid-March.

g. Logan Street and Clinton Street Brick Rehabilitation

- i. Initial scoping of the project is planned for spring 2025 to determine limits and phasing of the project.
- ii. A design agreement will be presented to the Board of Works on April 15.

h. 8th Street and Christian Avenue Roundabout (No Update)

- i. Alternatives for the 8th Street corridor will be presented to the Nickel Plate Trail steering committee for comment. The Nickel Plate Trail master plan will include the trail corridor from 146th Street to Downtown.
- Construction is currently scheduled for 2026 but is dependent on completion of the Nickel Plate Masterplan and construction of the Embrace Downtown project.

i. Logan Street Corridor (No Update)

- i. The project will be limited to west of SR 19.
- ii. Preliminary engineering and alternatives analysis is planned to begin in 2025.

j. Little Chicago Road Corridor Improvements (No Update)

- i. The project will be limited to the section between SR 38 and Carrigan Road.
- ii. The project will be under contract with the Little Chicago Road and Carrigan Road roundabout project.
- iii. A scoping meeting with United Consulting was held on March 5.

k. Carrigan Road and North Harbour Drive/Oakbay Drive (No Update)

i. Preliminary engineering and alternatives analysis is planned to begin in late 2025.

1. Culvert at Greenfield Avenue over Wheeler and Wheeler Drain Arm

- i. Bids were opened on May 28, 2024. The bid was awarded to Midwest Paving on June 11.
- ii. Utilities relocation is underway and is scheduled to be completed by March 10.
- iii. A 30-day closure of Greenfield Avenue will be required.
 - 1. Construction is expected to begin March 24 or 31.
 - 2. Construction will coincide with Spring Break.
 - 3. 2022 traffic data shows average daily traffic of 6,681 vehicles per day.

m. Mill Creek over Sly Run Regulated Drain (No Update)

- i. A trail will be constructed between Promenade and Promenade Woods, both Justus developments.
- ii. Hydraulic modeling shows a downstream culvert will limit hydraulic improvements.
- iii. The project has been scaled back to only widening the trail and not expanding the size of the culvert. The downstream property owner does not plan to develop the property. Downstream restrictions prevent size improvements to the culvert under Mill Creek Road.
- iv. Construction was moved to 2026 due to other closures in the area.

n. 156th Street over William Lehr Ditch

i. Preliminary design is planned to begin in late 2025.

3. Hamilton County Projects

a. 146th Street over Allisonville Road Interchange (No Update)

- i. Left turns are prohibited at the intersection.
- ii. 2022 traffic data shows 13,000 vehicles per day on the north leg of Allisonville Road.
- iii. The project website is www.streamline146.com.

b. 146th Street and Hazel Dell Interchange

- i. The project is scheduled to bid in May 2026
- ii. Utility work will begin in 2025.

c. 146th Street and Gray Road Improvements

- i. Preliminary design is underway.
- ii. The County is still determining a construction schedule.

4. INDOT Projects

- a. SR 37 and 141st Street Interchange (No Update)
 - i. Completion is expected by October 2026.
 - ii. The project website is www.drivesr37.com.
- b. SR 37 through Noblesville (Greenfield Ave. to SR 32) (No Update)
 - i. INDOT is heading the project with Noblesville partnership.
 - ii. INDOT Memorandum of Agreement commitment:
 - 1. INDOT will produce 30 percent design for the intersections at SR 32 and Pleasant Street.
 - 2. There will be an 80/20 percent partnership for design and construction of a SR 32 and SR 37 interchange.
 - 3. INDOT has not committed to final design and construction of the other interchanges.
 - iii. Interlocal Agreement with INDOT
 - 1. The agreement will fund initial 30 percent design of an interchange at Greenfield Avenue.
 - 2. The City will fund the contract, and the cost will count towards the City's 20 percent share of the larger project.
 - iv. FY25 BUILD Grant (formerly RAISE Grant)
 - 1. The application was submitted on January 30, 2025.
 - 2. Notification is expected by June 28, 2025.
 - v. INDOT's project website is www.sr37improvement.com.
 - vi. Individual meetings with property owners and business owners are planned.

c. SR 38/Logan Street Roundabout

- i. Letting is scheduled for January 2026.
- ii. Construction is planned for 2026.
- iii. The City has committed to acquiring the needed right-of-way, which will be included in the City's 50 percent share of the project.
 - 1. Right-of-way offers will begin the week of March 10.
- d. SR32 Reconstruction through Westfield
 - i. Construction is scheduled to begin in the spring or summer of 2025, depending on utility relocation completion.
 - ii. There will be a full closure of SR32 in Westfield.
- e. SR 32 Added Travel Lanes
 - i. The project scope will be four lanes with medians from just west of River Road to East Street in Westfield.
 - ii. INDOT has agreed to construct roundabouts at intersections.
 - iii. Noblesville Participation includes \$2 million for sidewalk construction.
 - 1. The right-of-way acquisition costs and dedicated right-of-way from proposed developments such as Midland Pointe will count towards the City's contribution to the project.
 - iv. Bidding is scheduled for Fiscal Year 2027, with construction in 2028.
 - v. INDOT's project website is https://improvetomove32.com.
- f. SR32 over White River Bridge Painting
 - i. The project is scheduled for bid and completion in 2026.

- ii. The bridge would be closed for two nights from 8:00 p.m. to 6:00 a.m., after staff negotiations to limit the closure times.
- iii. The project does not include work on the sidewalk or railing.

g. SR 32 Road Reconstruction and Signal Project

- i. The project was awarded to Rieth-Riley Construction, Inc.
 - 1. Punch list work remains to be completed, including reconstruction of the ramp at the northwest corner of 8th and Conner to comply with the Americans with Disabilities Act (ADA). Work has not yet been scheduled.
 - 2. INDOT will add a pedestrian crossing on the west side of SR 19 from the Riverview overflow lot to Federal Hill Commons.
- ii. INDOT's project website is https://www.reconstructingsr32.com/.

h. SR 38 and Hinkle Road

- i. INDOT has chosen to install traffic signals.
- ii. Construction has been scheduled for April 2025.
 - 1. Moontown Road is scheduled for a 45-day closure beginning April 15.
 - 2. Hinkle Road is scheduled for a 45-day closure following the Moontown Road closure.
 - 3. SR38 will not be closed at any time.

5. Discussion

Mr. Thurston expressed concern that flaggers for some utility contractors are directing traffic poorly, resulting in very unsafe conditions. Staff asked to be contacted when an incident occurred.

Mr. Thurston stated crosswalks were needed on Cherry Tree Road. Staff had studied the location. The next step was review by the Traffic Committee and then the Mayor's Office. There was a discussion concerning funding.

Mr. Thurston asked about the possible pedestrian bridge over White River. Ms. Krupski explained the bridge would connect Maple Avenue to the parking lot on the south side of Westfield Road, south of Federal Hill Commons. She stated Community Development Director Sarah Reed was working on a U.S. Department of Transportation grant, but no details were available yet.

Mr. Thurston stated Republic had recently changed trash and recycling pickup days. He stated there were social media posts, text messages, and postcards mailed to residents. He stated Republic tried hard to notify residents, but some still complained that they had not been informed.

The next meeting will be on Friday, April 1, 2024 at 8:00 a.m.

The meeting was adjourned at 8:58 a.m.

MARK BOICE, COMMITTEE CHAIR

EVELYN L. LEPS, CITY CLERK CITY OF NOBLESVILLE